

The Honorable Thomas S. Zilly

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

BAO XUYEN LE, INDIVIDUALLY, and
as the Court appointed PERSONAL
REPRESENTATIVE OF THE ESTATE OF
TOMMY LE, HOAI "SUNNY" LE, Tommy
Le's Father, DIEU HO, Tommy Le's
Mother, UYEN LE and BAO XUYEN LE,
Tommy Le's Aunts, KIM TUYET LE,
Tommy Le's Grandmother, and QUOC
NGUYEN, TAM NGUYEN, DUNG
NGUYEN, JULIA NGUYEN AND
JEFFERSON HO, Tommy Le's Siblings,

Plaintiffs,

vs.

MARTIN LUTHER KING JR. COUNTY as
sub-division of the STATE of
WASHINGTON, and KING COUNTY
DEPUTY SHERIFF CESAR MOLINA,

Defendants.

NO. 2:18-cv-00055-TSZ

DEPUTY SHERIFF CESAR MOLINA'S
MOTION FOR SUMMARY JUDGMENT

**NOTE ON MOTION CALENDAR:
April 12, 2019.**

RELIEF REQUESTED

The Defendant Deputy Sheriff Cesar Molina asks that Plaintiffs' federal and state claims
against him be dismissed in their entirety, with prejudice.

**JOINDER IN DEFENDANT KING COUNTY'S
MOTION FOR SUMMARY JUDGMENT**

1 Molina joins in Defendant King County's Motion for Summary Judgment. To the extent
2 the statement of facts, evidence, grounds for relief and argument apply with equal force to
3 Deputy Molina, Molina incorporates them herein without repeating them.

4 **EVIDENCE RELIED UPON**

5 1. The arguments, evidence and authorities relied upon and set forth in King County's
6 Motion for Summary Judgment filed separately;

7 2. The Declaration of Cesar Molina and attachments thereto.

8 3. The Declaration of Timothy R. Gosselin.

9 **STATEMENT OF THE CASE**

10 Molina joins in the statement of the case and supporting documents/evidence submitted
11 by Defendant King County in support of its Motion for Summary Judgment. Molina will
12 supplement that statement as necessary with regard to the particular arguments set forth below.

13 **ARGUMENT**

14 **1. Standard of Review**

15 Molina joins in the statement of the summary judgment standard of review set for in
16 Defendant King County's Motion for Summary Judgment.

17 **2. Deputy Molina is entitled to qualified immunity.**

18 Police officers are entitled to qualified immunity under § 1983 unless (1) they violated a
19 federal statutory or constitutional right, and (2) the unlawfulness of their conduct was clearly
20 established at the time. *District of Columbia v. Wesby*, __ U.S. __, 138 S.Ct. 577, 589 (2018);
21 *Mattos v. Agarano*, 661 F.3d 433, 440 (9th Cir. 2011) (en banc). "The purpose of qualified
22 immunity is to strike a balance between the competing 'need to hold public officials accountable
23 when they exercise power irresponsibly and the need to shield officials from harassment,
24 distraction, and liability when they perform their duties reasonably.'" *Mattos v. Agarano*, 661
25 F.3d at 440 (quoting *Pearson v. Callahan*, 555 U.S. 223, 231 (2009)). Qualified immunity "is
26

1 ‘an immunity from suit rather than a mere defense to liability; and like an absolute immunity, it
 2 is effectively lost if a case is erroneously permitted to go to trial.’” *Mueller v. Auker*, 576 F.3d
 3 979, 992 (9th Cir. 2009)(quoting *Mitchell v. Forsyth*, 472 U.S. 511, 526 (1985)).

4 “Under qualified immunity, an officer will be protected from suit when he or she ‘makes
 5 a decision that, even if constitutionally deficient, reasonably misapprehends the law governing
 6 the circumstances.’” *Id.* (quoting *Brosseau v. Haugen*, 543 U.S. 194, 198 (2004)). The doctrine
 7 “gives officials ‘breathing room to make reasonable but mistaken judgments about open legal
 8 questions.’” *Ziglar v. Abbasi*, 137 S.Ct. 1843, 1866 (2017)(quoting *Ashcroft v. al-Kidd*, 563 U.S.
 9 731, 743 (2011)). “[I]f a reasonable officer might not have known for certain that the conduct
 10 was unlawful[,] then the officer is immune from liability.” *Id.* at 1867.

11 “In resolving questions of qualified immunity, courts are required to resolve a ‘threshold
 12 question: Taken in the light most favorable to the party asserting the injury, do the facts alleged
 13 show the officer’s conduct violated a constitutional right? This must be the initial inquiry.’”
 14 *Scott v. Harris*, 550 U.S. 372, 377 (2007)(quoting *Saucier v. Katz*, 533 U.S. 194, 201 (2001)).
 15 “If, and only if, the court finds a violation of a constitutional right, ‘the next, sequential step is to
 16 ask whether the right was clearly established . . . in light of the specific context of the case.’” *Id.*

17 **A. Molina did not violate Le’s constitutional rights.**

18 Plaintiffs contend that Molina violated two of Le’s constitutional rights. They claim he
 19 violated Le’s Fourth Amendment right to be free of unreasonable searches and seizures by using
 20 unreasonable (deadly) force to subdue him. Dkt. 27 at ¶¶77- 85, 90-91, 128. They claim he
 21 violated Le’s Fourteenth Amendment right to equal protection of the law by using deadly force
 22 because he was of Asian descent.

23 **1. Plaintiffs cannot show that Molina violated Le’s Fourteenth Amendment** 24 **right to equal protection of the law by using deadly force because he was of** **Asian descent.**

25 Molina joins in the argument and authority presented by Defendant King County on this
 26

1 issue. As King County accurately points out, there is no evidence that Molina, who is of
2 Hispanic descent, ever expressed racial animus towards persons of Asian descent or any other
3 minority for that matter. There is no evidence of any prior acts demonstrating racial animus.
4 There is no evidence that racial animus was displayed during the course of the events leading to
5 Mr. Le's death. Indeed, when asked about the basis for this claim, the lead plaintiff, Bao Xuyen
6 Le, testified it was simply that Deputy Molina was not the same color as Le so his actions had to
7 be racially motivated.

8 One of your claims is that my client shot Tommy with racial bias towards the
9 Asian community. Do you understand that?

10 A Yes.

11 Q Why do you believe that my client acted on a racial basis?

12 A Because he's a different color than from Tommy. If he were in a neighborhood
of his color, or let's say, you know, in Bellevue, would he have acted differently?

13 Q Okay. So is it -- in your mind it's the fact that he is a different color from
14 Tommy that is -- causes that belief, that he acted with racial bias; is that correct?

15 A Yes. He wouldn't have shot one of his color, own people.

16 Dec. Gosselin at 4. The contention is scurrilous and inadequate on its face.

17 In addition, Plaintiffs are precluded as a matter of law from asserting a Fourteenth
18 Amendment claim against Molina. Substantive due process analysis is inappropriate where
19 Plaintiffs' claim is covered by the Fourth Amendment. *County of Sacramento v. Lewis*, 523 U.S.
20 833, 843 (1998); accord *Albright v. Oliver*, 510 U.S. 266, 273 (1994); *Graham v. Connor*, 490
21 U.S. 386, 395 (1989).

22 **2. Plaintiffs cannot establish that Molina violated Le's Fourth Amendment**
23 **right to be free of unreasonable searches and seizures by using unreasonable**
(deadly) force to subdue him.

24 To determine whether the force used by the officers was excessive under the Fourth
25 Amendment, the court must assess whether it was objectively reasonable "in light of the facts
26 and circumstances confronting [the officers], without regard to their underlying intent or

motivation.” *Graham v. Connor*, 490 U.S. 386, 397 (1989). “Determining whether the force used to effect a particular seizure is reasonable under the Fourth Amendment requires a careful balancing of the nature and quality of the intrusion on the individual’s Fourth Amendment interests against the countervailing governmental interests at stake.” *Id.* at 396 (citations and internal quotation marks omitted). “The use of deadly force implicates the highest level of Fourth Amendment interests both because the suspect has a ‘fundamental interest in his own life’ and because such force ‘frustrates the interest of the individual, and of society, in judicial determination of guilt and punishment.’” *A.K.H. ex rel. Landeros v. City of Tustin*, 837 F.3d 1005, 1011 (9th Cir. 2016) (quoting *Garner*, 471 U.S. at 9). When deadly force is used, the issue is determining whether the governmental interests at stake were sufficient to justify it. *Vos v. City of Newport Beach*, 892 F.3d 1024, 1031 (9th Cir. 2018).

To determine the strength of the government’s interest, courts must evaluate “the facts and circumstances of each particular case, including [(1)] the severity of the crime at issue, [(2)] whether the suspect poses an immediate threat to the safety of the officers or others, and [(3)] whether he is actively resisting arrest or attempting to evade arrest by flight.” *Id.* (citations omitted). The *Graham* factors are not exhaustive. *George v. Morris*, 736 F.3d 829, 837-38 (9th Cir. 2013). There are no per se rules in the Fourth Amendment excessive force context. *Torres v. City of Madera*, 648 F.3d 1119, 1124 (9th Cir. 2011). The inquiry is highly fact-intensive. *Id.* Courts must “examine the totality of the circumstances and consider ‘whatever specific factors may be appropriate in a particular case, whether or not listed in *Graham*.’” *Bryan v. MacPherson*, 630 F.3d 805, 826 (9th Cir. 2010) (citations omitted).

“The ‘reasonableness’ of a particular use of force must be judged from the perspective of a reasonable officer on the scene, rather than with the 20/20 vision of hindsight.” *Graham*, 490 U.S. at 396 (citing *Terry v. Ohio*, 392 U.S. 1, 20-22 (1968)).

We recognize that “police officers are often forced to make split-second judgments — in circumstances that are tense, uncertain, and rapidly evolving —

1 about the amount of force that is necessary in a particular situation,” *Graham*, 490
2 U.S. at 397, 109 S.Ct. 1865, and that these judgments are sometimes informed by
errors in perception of the actual surrounding facts.

3 *Torres v. City of Madera*, 648 F.3d 1119, 1124 (9th Cir. 2011).

4 The recent decision in *Vos v. City of Newport Beach*, *supra*, provides clear guidance for
5 applying these principles to this case. The facts are closely analogous but materially different.
6 In *Vos*, police responded to a call about a man behaving erratically and brandishing a pair of
7 scissors at a 7-Eleven. In the course of the event, eight officers arrived on scene. The officers
8 surrounded the store, barricaded it with their vehicles, and were able to get the occupants out of
9 the store leaving only the suspect inside. Officers learned that one of the store clerks had his
10 hand cut trying to disarm the suspect. A standoff followed that lasted around 20 minutes.
11 During that time, the commanding officer called for a 40-mm less-lethal projectile gun, which
12 was in place before the man finally emerged from the store. There was also a canine unit on
13 scene. When the man emerged the court described the events this way:

14 At about 8:43 p.m., Vos opened the door of the 7-Eleven’s back room. As he did
15 so, some officers shouted “doors opening.” Vos then ran around the front
16 check-out counter and towards the open doors. As he ran, he held an object over
17 his head in his hand. The distance between Vos and the officers at the point he
18 started running was approximately 30 feet. One officer shouted that Vos had
19 scissors. Over the public address system, Officer Preasmyer twice told Vos to
20 “Drop the weapon.” Vos did not drop the object and instead kept charging
towards the officers. Officer Preasmyer then shouted “shoot him.” Officer
21 Preasmyer later testified that this order was directed solely to Officer Shen.
Officer Shen fired his less-lethal weaponry and, within seconds, Officers Henry
22 and Farris fired their AR-15 rifles. No other officers fired. Vos continued to run
23 as he was struck by the bullets, collapsing on the sidewalk in front of the officers.
24 Vos was shot four times and died from his wounds. About eight seconds elapsed
25 from the time Vos came out of the back room to when he was killed.
26

892 F.3d at 1030. On these facts, the court decided “a reasonable jury could find that the force
employed was greater than is reasonable under the circumstances.” *Id.* at 1034. The court
reasoned first, that officers were not responding to a report of a crime. Officers were there only
because of the suspect’s erratic behavior. Second, once the officers were there, the suspect had
little chance to flee. He was surrounded by police. Moreover, the officers had given him no

1 verbal commands, and thus did not know his level of compliance. Third and, as the court noted,
2 most importantly, the suspect did not present an immediate threat to the officers.

3 The officers had surrounded the front door to the 7-Eleven, had established
4 positions behind cover of their police vehicles, and outnumbered Vos eight to
5 one. The officers saw that Vos had something in his hand as he charged them, but
6 they did not believe he had a gun, and the officers had less-lethal methods
7 available to stop Vos from charging.

8 892 F.3d at 1032. The court added:

9 Here, by the time Vos advanced, eight officers had arrived on the scene, Officer
10 Shen was armed with the 40-millimeter less lethal firearm, there was a canine unit
11 present, and other officers had tasers. The officers also had the door surrounded
12 and had established defensive cover using police vehicles.

13 *Id.* at 1033. Even on these facts, the decision was not unanimous. See *Id.* at 1038 (Bea, J.,
14 Dissenting)

15 The facts here, while eerily similar in some respects, stand in stark contrast in all
16 material, respects. Here the facts favor Molina's actions. For example, here, Molina was
17 responding not only to a crime, but to a serious crime. Civilians had reported that Le had chased
18 and threatened them with a weapon. That constituted at least assault in the second degree. RCW
19 9A.36.021(1)(c); *State v. Elmi*, 166 Wn.2d 209, 215, 207 P.3d 439 (2009); *State v. Farrell*, No.
20 48309-2-II (Wn. App., Jan. 31, 2017)(unpublished). Once Molina was there, Le's advancement
21 towards the officers after being instructed to get on the ground at least constituted intimidating a
22 public servant. RCW 9A.76.180(1); *State v. Burke*, 132 Wn.App. 415, 417-18, 132 P.3d 1095
23 (2006)(suspect's physical behavior met the statutory definition of "threat" when he took a
24 fighting stance with raised fists). In Washington, assault in the second degree and intimidating a
25 public servant are class B felonies. RCW 9A.36.021(2)(a); 9A.76.180(4).

26 Moreover, Le had the ability to flee as well as – importantly – the ability to attack. Le
left the scene before officers arrived. His location was unknown until he suddenly reappeared.
As a result, officers did not have him contained and he had virtually unfettered movement. At
the time of the shooting, he was moving towards the officers. This factor weighs in favor of

1 Molina.

2 In addition, Molina had given Le verbal commands. He instructed Le to drop his weapon
3 and get on the ground. As a result, Molina knew Le was non-compliant. This factor weighs in
4 favor of Molina. See *Miller v. Clark County*, 340 F.3d 959, 965 (9th Cir. 2003)(“from the
5 viewpoint of an officer confronting a dangerous suspect, ‘a potential arrestee who is neither
6 physically subdued nor compliantly yielding remains capable of generating surprise, aggression,
7 and death.’”) quoting *Menuel v. City of Atlanta*, 25 F.3d 990, 995 (11th Cir. 1994).

8 Additionally, officers not only had, but used, less-than-lethal force before resorting to
9 lethal force. Deputy Molina twice and Deputy Owens once each attempted to administer taser
10 blasts. They had no effect. And, unlike the twenty minutes officers in *Vos* had to plan and
11 prepare for the suspect’s exit, here officers had only moments to respond. Molina had been on
12 the scene for only seconds before Le confronted him. This factor also weighs in favor of Molina.

13 Most importantly, Le did present an immediate threat to the officers and to bystanders.
14 Molina had reason to believe Le was armed. Instead of either fleeing the scene or respecting the
15 police presence and complying with the officer’s instructions as the armed civilian witnesses
16 had, Le advanced into the scene, aggressively coming towards the officers and the civilians. All
17 the officers saw that Le was holding a pointed object in his hand. None identified it as a pen. Le
18 ignored the instructions. By the time Molina deployed his taser, Le had cut the distance between
19 him and Molina to no more than 25 feet and was closing. Even Le’s own police practices expert
20 agrees that Molina could reasonably fear death or serious physical injury from Le and justified in
21 using his taser. See Dec. Gosselin at 2. Under the circumstances, he was justified in fearing for
22 the safety of the other officers and the civilians as well, all of whom were in Le’s path. This
23 factor heavily favors Molina.

24 Other factors also favor Molina. The events unfolded incredibly quickly: Molina got to
25 the scene at 12:03.11AM, and his shots were reported to dispatch at 12:04.56, 105 seconds later.

1 It was night and dark. These facts demonstrate that Molina was forced into the kind of split-
2 second decision-making that both underlie the doctrine of qualified immunity and courts are
3 unwilling to second-guess. *Graham v. Connor*, 490 U.S. at 397 (“The calculus of reasonableness
4 must embody allowance for the fact that police officers are often forced to make split-second
5 judgments— in circumstances that are tense, uncertain, and rapidly evolving— about the amount
6 of force that is necessary in a particular situation.”)

7 Plaintiffs’ primary argument will be based on optics and emotion. They will reduce the
8 event to a characterization that Molina shot a smaller, unarmed man, in the back, who presented
9 no risk to Molina because he had already gone past him. In *District of Columbia v. Wesby*, ___
10 U.S. ___, 138 S.Ct. 577 (2018), however, the court explicitly rejected the application of such a
11 narrow focus. *Wesby* reiterated that each fact must be viewed only in the totality of the
12 circumstances, not in isolation. 138 S.Ct. at 588. “The totality of the circumstances requires
13 courts to consider the whole picture. Our precedents recognize that the whole is often greater
14 than the sum of its parts — especially when the parts are viewed in isolation.” *Id.* (internal
15 quotations and citations omitted). In addition, the court reiterated that the circumstances must be
16 viewed from perspective of a reasonable officer. “As we have explained, the relevant inquiry is
17 not whether particular conduct is ‘innocent’ or ‘guilty,’ but the degree of suspicion that attaches
18 to particular types of noncriminal acts.” *Id.*

19 Here, in the totality of the circumstances, Molina knew nothing of Le’s physical abilities
20 except that he had resisted three taser blasts. Molina could reasonably believe Le was armed.
21 And, even if Le had passed Molina, Molina could reasonably believe that, at a minimum, Le’s
22 advancement towards others continued to present a risk of serious physical injury or death to
23 them.

24 Plaintiffs will argue the factors should be applied differently here. They claim that
25 Molina fired his last shot as Le was on or falling towards the ground, and thus was no longer a
26

1 risk to anyone. Dec. Gosselin at 3-4. While this contention is highly disputed, even if true, it
2 does not alter the outcome. Plaintiffs do not dispute that Molina fired his shots in rapid
3 succession, that his first four shots missed (three shots) or only struck Le in the hand (one shot),
4 and that Le continued to advance while all the shots were being fired. *Id.* Thus, Le presented
5 the same threat when Molina's last two shots were fired that he presented when the first four
6 were fired.

7 Plaintiffs will also contend that these factors should be applied differently because Le
8 was carrying a pen, not a weapon. The argument is based on, and has the benefit of, hindsight.
9 None of the officers, including Deputy Molina, perceived the object as a pen. The object they
10 saw was consistent with the weapon described by the civilians. Moreover, in *Gregory v. County*
11 *of Maui*, 523 F.3d 1103 (9th Cir. 2008), the Ninth Circuit rejected the argument that a pen was
12 not a weapon that justified the use of force. There, officers subdued an individual carrying a pen
13 who died immediately thereafter. Applying the same factors discussed above, the court held that
14 the officer's use of force was reasonable under the circumstances.

15 Here, the officers had substantial grounds for believing that some degree
16 of force was necessary in confronting Gregory. Upon arriving at the scene, the
17 officers were informed that Gregory had assaulted Finazzo and that he possibly
18 was under the influence of drugs; it is undisputed that Gregory acted in a bizarre
19 manner throughout the confrontation. When the officers entered the studio, they
20 saw Gregory holding a pen with its point facing toward them. While the pen is not
21 always mightier than the sword, a properly wielded writing instrument may inflict
22 lethal force. See *United States v. Bankston*, 121 F.3d 1411, 1412 n.1 (11th Cir.
23 1997) (noting that a pen held by a bank robber was a "dangerous weapon" where
24 the robber threatened to use it to kill a teller).

25 The officers did not immediately engage in a physical confrontation with
26 Gregory. Rather, they first asked him to drop the pen. Only after Gregory
repeatedly and expressly refused to comply did they attempt to disarm him, and
they only sought to restrain Gregory once he resisted. There is no showing that
the officers ever struck Gregory, or that they drew or used a weapon. See *Arpin*,
261 F.3d at 922 (holding that officers did not use excessive force in "using
physical force to handcuff" an unarmed suspect who resisted by stiffening her
arm).

Accordingly, although the confrontation came to a tragic end, we must
conclude that the officers did not use excessive force. The severity of Gregory's

1 trespass and of the threat he posed were not overwhelming, but we are satisfied
2 that the force used by the officers was proportionate to both. The Fourth
3 Amendment does not require more. See *Forrester v. City of San Diego*, 25 F.3d
4 804, 807-08 (9th Cir. 1994) (“Police officers . . . are not required to use the least
5 intrusive degree of force possible . . . [T]he inquiry is whether the force that was
6 used to effect a particular seizure was reasonable.”).

7 523 F.3d at 1106-07. *Gregory* establishes that the inquiry remains the same regardless of the
8 fact that Le was carrying a pen.

9 Plaintiffs also may argue that issues of fact exist whether Molina identified himself as an
10 officer or gave warnings he was about to shoot. However, officers are only required to give a
11 warning “where feasible.” *Tennessee v. Garner*, 471 U.S. at 12 (1985). “Verbal warnings are not
12 feasible when lives are in immediate danger and every second matters.” *Estate of Martinez v.*
13 *City of Federal Way*, 105 F. App’x 897, 899 (9th Cir. 2004). Molina had only seconds to act as
14 Le came towards him.

15 Perhaps in reliance on *Gregory*, Plaintiff may argue that Le’s comparative size afforded
16 Molina the option to wrestle Le to the ground. During the autopsy, the medical examiner
17 determined that Le was 5’4” and weighed 123 pounds. Molina is 5’6” and weighs 175 pounds.
18 (Dep. Molina at 8, Ins. 20-23.) Plaintiffs may claim that, like the officers in *Gregory*, Molina,
19 alone or together with other officers, should have wrestled Le to the ground.

20 As in *Vos*, the circumstances confronting the officers in *Gregory* were materially
21 different than those confronting Molina. In *Gregory*, the suspect was not reported to have
22 assaulted civilians with a weapon. Here, Molina was told Le had chased civilians with a knife.
23 In *Gregory*, the confrontation occurred indoors, in a well-lit environment that was fully
24 contained, and the officers knew the object the subject held was a pen. Here, the encounter
25 occurred in the middle of the night, outdoors, with minimal lighting, and Molina did not know
26 the object was a pen. Not only did he not know the object was a pen, he had been told Le had
been carrying a knife or pointed object sufficient to cause fear in the civilians and one to fire a
gun. In *Gregory*, civilians were not at risk. The civilians were outdoors and out of harm’s way.

1 Here, the civilians were at the scene and in the path of Le's advancement. In *Gregory*, the
2 subject did not advance on the officers. Here, Le came directly at the officers and the civilians.
3 The only similarity is that in both circumstances the officers initially employed less-than-lethal
4 force. Critically, in *Gregory*, the effort was successful so that other levels of force were not
5 necessary; here it was not.

6 In *Gregory*, the court was able to say "the severity of Gregory's trespass and of the threat
7 he posed were not overwhelming" but "the force used by the officers was proportionate to both."
8 523 F.2d at 1107. Here, Le had attacked civilians with a weapon, fled then returned and
9 aggressed into the scene, towards officers, and towards the civilians he previously attacked. He
10 was carrying an object that appeared, and indeed was, capable of inflicting serious injury or
11 death. He refused repeated lawful commands, and resisted three taser blasts. The threat here
12 was severe. The force was proportional to it. *Gregory* does not support Plaintiff's Fourth
13 Amendment claim.

14 Plaintiffs' argument also fails because it begs the question before the court and ignores
15 the applicable legal standard.

16 In *Scott v. Henrich* [39 F.3d 912 (9th Cir. 1994)], we held that even though the
17 officers might have had "less intrusive alternatives available to them," and
18 perhaps under departmental guidelines should have "developed a tactical plan"
19 instead of attempting an immediate seizure, police officers "need not avail
20 themselves of the least intrusive means of responding" and need only act "within
21 that range of conduct we identify as reasonable." We reinforced this point in
22 *Reynolds v. County of San Diego*, [84 F.3d 1162 (9th Cir. 1996)] which
23 distinguished *Alexander* because "the court must allow for the fact that officers
24 are forced to make split second decisions." We affirmed summary judgment for
25 the defendant police officers despite experts' reports stating--like the expert
26 report in the case at bar--that the officers should have called and waited for
backup, rather than taking immediate action that led to deadly combat. We held
that, even for summary judgment purposes, "the fact that an expert disagrees with
the officer's actions does not render the officer's actions unreasonable." Together,
Scott and *Reynolds* prevent a plaintiff from avoiding summary judgment by
simply producing an expert's report that an officer's conduct leading up to a
deadly confrontation was imprudent, inappropriate, or even reckless. Rather, the
court must decide as a matter of law "whether a reasonable officer could have
believed that his conduct was justified."

1 *Lal v. State of California*, 746 F.3d 1112, 1118 (9th Cir. 2014), quoting *Billington v. Smith*, 292
2 F.3d 1177, 188-89 (9th Cir. 2002).

3 The decision in *Lal* illustrates these principles. The facts were summarized in *Vos*:

4 In *Lal*, officers responded to a domestic violence call followed by a 45-minute
5 high-speed car chase. 746 F.3d at 1113-14. During the pursuit, officers learned
6 that *Lal* wanted them to shoot him and he wanted to kill himself. *Id.* at 1114.
7 After *Lal*'s vehicle was disabled, he got out and officers told him to put his hands
8 in the air. *Id.* *Lal* briefly complied before putting his hands in his pockets and
9 saying "just shoot me, just shoot me." *Id.* *Lal* then reached down, grabbed rock,
10 and smashed it repeatedly into his own forehead. *Id.* He also attempted to pull a
11 metal stake out of the ground to impale himself. *Id.* *Lal* then approached the
12 officers while carrying a rock in his hand and pretended his cell phone was a gun,
13 and he threw several soft-ball sized rocks at the officers, and one struck a
14 spotlight on a patrol car. *Id.* The officers asked for "less than lethal assistance"
and were told a canine unit was on the way. *Id.* *Lal* picked up a large,
football-sized rock and continued to advance on officers despite their commands.
Id. The officers fired on *Lal* when he was a few feet away, killing him. *Id.* at
1115. We held that the officers reasonably believed that *Lal* would heave the rock
at them, emphasizing that *Lal* "forced the issue by advancing on the officers," and
"[t]he fact that *Lal* was intent on 'suicide by cop' did not mean that the officers
had to endanger their own lives by allowing *Lal* to continue in his dangerous
course of conduct." *Id.* at 1117-18 (finding "no suggestion that the officers
intentionally provoked *Lal*. Rather, the totality of the circumstances shows that
they were patient. ... Instead, it was *Lal* who forced the confrontation").

15 892 F.3d 1032-33. Yet, despite the arguable opportunity to use other levels of force, and despite
16 the fact that the suspect was carrying a rock and not a more traditional weapon, the court held
17 that the officers use of deadly force was reasonable.

18 The same result should follow here. *Molina* had been told *Le* was armed and dangerous,
19 potentially carrying both a knife and/or a pointed object. It is undisputed that *Molina* had been
20 informed that *Le* was acting erratically, he had attacked civilians, and that shots had been fired.
21 *Molina* received no description of the knife or pointed object, but knew the object could be
22 sufficiently dangerous to cause fear from at least two civilians and one to fire a gun. The
23 description he had allowed the possibility that *Le* could have any range of dangerous weapons
24 that comported with the pointed object he saw *Le* carrying: a penknife, screwdriver, ice pick, or
25 even a more traditional knife as viewed from its edge. Even Plaintiffs' experts agree that *Le* also
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1 could have hidden a weapon under his clothes.

2 Moreover, once Molina arrived at the scene, events unfolded incredibly quickly: Molina
3 got to the scene at 12:03.11AM, and his shots were reported to dispatch at 12:04.56, 105 seconds
4 later. It is undisputed that in that time Le returned to the scene after leaving it. By the time he
5 returned, there were three police cars at the intersection, with three uniformed police officers and
6 three civilians standing in close proximity. Instead of either retreating from the scene or
7 respecting the police presence as the civilian witnesses had, Le advanced on the scene,
8 aggressively coming towards the officers and the civilians. All of the officers saw that Le was
9 holding a pointed object in his hand. None identified it as a pen. Le was given multiple verbal
10 commands that included commands to drop the object and get on the ground. Le ignored the
11 instructions and continued to advance into the scene, towards the officers and towards the
12 civilians. Molina deployed his taser twice. By that time, Le had closed the distance between
13 him and Molina to no more than 25 feet. Neither deployment stopped Le, who continued to
14 advance towards the officers and the scene. It is undisputed that Molina heard deputy Owens
15 deploy his taser, which also did not stop Le's advance. At that moment, Molina could reasonably
16 believe that Le presented a risk of death or serious injury to himself, the other officers, and the
17 civilians. See *Miller v. Clark County*, 340 F.3d 959, 965 (9th Cir. 2003)("from the viewpoint of
18 an officer confronting a dangerous suspect, 'a potential arrestee who is neither physically
19 subdued nor compliantly yielding remains capable of generating surprise, aggression, and
20 death.'") quoting *Menuel v. City of Atlanta*, 25 F.3d 990, 995 (11th Cir. 1994). Only then did
21 Molina fire his service weapon. While Plaintiffs attempt to make much of the fact that the last
22 two of Molina's shots struck Le in the back, it is undisputed that Molina was backing out of Le's
23 path of advancement when he fired, and that the two shots struck at a left to right, side to side,
24 angle consistent with that movement.

25 In short, Molina knew that Le had committed a serious crime, he had actively resisted
26

1 arrest, he threatened Molina and other officers with a weapon, and was moving towards officers
 2 and civilians in a manner that allowed him to carry out that threat. It is respectfully submitted
 3 that under these circumstances, an objectively reasonable officer in Molina's position had
 4 substantial grounds for believing that the use of deadly force was necessary to protect himself,
 5 other officers and civilians. Molina did not use excessive force, and did not violate Le's rights
 6 under the Fourth Amendment to the United States Constitution.

7 **B. Even if Molina violated Le's constitutional rights, the rights were neither**
 8 **clearly established, nor rights of which a reasonable officer would have**
 9 **known.**

10 Individual officers are protected "from liability for civil damages insofar as their conduct
 11 does not violate clearly established statutory or constitutional rights of which a reasonable
 12 person would have known." *Pearson v. Callahan*, 555 U.S. 223, 231 (2009). Clearly established
 13 means that "at the time of the officer's conduct, the law was sufficiently clear that every
 14 reasonable official would understand that what he is doing is unlawful." *District of Columbia v.*
 15 *Wesby*, ___ U.S. ___, 138 S.Ct. 577, 589 (2018). To be clearly established, "existing law must
 16 have placed the constitutionality of the officer's conduct 'beyond debate.'" *Id.*, quoting *Ashcroft*
 17 *v. al-Kidd*, 563 U.S. 731, 741 (2011).

18 To be clearly established, a legal principle must have a sufficiently clear
 19 foundation in then-existing precedent. The rule must be settled law, which means
 20 it is dictated by controlling authority or a robust consensus of cases of persuasive
 21 authority. It is not enough that the rule is suggested by then-existing precedent.
 22 The precedent must be clear enough that every reasonable official would interpret
 23 it to establish the particular rule the plaintiff seeks to apply. Otherwise, the rule is
 24 not one that every reasonable official would know.

25 The "clearly established" standard also requires that the legal principle clearly
 26 prohibit the officer's conduct in the particular circumstances before him. The
 rule's contours must be so well defined that it is clear to a reasonable officer that
 his conduct was unlawful in the situation he confronted. This requires a high
 degree of specificity. We have repeatedly stressed that courts must not define
 clearly established law at a high level of generality, since doing so avoids the
 crucial question whether the official acted reasonably in the particular
 circumstances that he or she faced. A rule is too general if the unlawfulness of the
 officer's conduct does not follow immediately from the conclusion that the rule
 was firmly established.

Id. at 589-90 (internal quotations and citations omitted).¹ The focus is on how a reasonable official “could have interpreted” the authority. Id. at 591 n.8, quoting *Reichle v. Howards*, 566 U.S. 658, 665-666 (2012) . This is a “demanding standard” that “protects all but the plainly incompetent or those who knowingly violate the law.” Id. at 589.

The question of whether a right is clearly established for purposes of qualified immunity analysis is a matter of law to be decided by a judge. *Reese v. County of Sacramento*, 888 F.3d 1030, 1037 (9th Cir. 2018). Plaintiffs bear the burden of showing that the rights allegedly violated were clearly established. *Shafer v. County of Santa Barbara*, 868 F.3d 1110, 1118 (9th Cir. 2017) (internal quotation marks and citation omitted).

Molina contends that existing precedent show that the rights allegedly violated were not “clearly established,” and whether he acted unlawfully was not “beyond debate.” In cases like *Lal v. State of California*, where officers used deadly force on an individual who aggressed on them with a rock, and *Gregory*, where the court recognized that a pen may be a deadly weapon, the court approved the uses of force as not violative of the individual’s constitutional rights. Accord *Wilkinson v. Torres*, 610 F.3d 546, 551 (9th Cir. 2010) (holding that officer’s shooting of plaintiff did not violate a constitutional right where plaintiff had ignored officer commands and was accelerating towards officer on foot).

In many other cases, some of which were decided either after the events involving Le or contemporaneous with them, the courts have held that even though more egregious uses of force may have violated the person’s constitutional rights, the right was not clearly defined so qualified immunity applied. In *Kisela v. Hughes*, __ U.S. __, 138 S.Ct. 1148 (2018), decided nine months after the shooting in this case, the Court held that the law was not clearly established where officers shot a mentally ill woman holding a kitchen knife by her side standing in close proximity to her roommate).

¹The *Wesby* Court suggested but did not decide that only its precedent may qualify as controlling authorities for purposes of qualified immunity. *District of Columbia v. Wesby*, __ U.S. __, 138 S.Ct. at 591 n.8. (2018).

1 [O]fficers had arrived on the scene after hearing a police radio report that a
 2 woman was engaging in erratic behavior with a knife. They had been there but a
 3 few minutes, perhaps just a minute. When Kisela fired, Hughes was holding a
 large kitchen knife, had taken steps toward another woman standing nearby, and
 had refused to drop the knife after at least two commands to do so.

4
 Kisela says he shot Hughes because, although the officers themselves
 5 were in no apparent danger, he believed she was a threat to Chadwick. Kisela had
 mere seconds to assess the potential danger to Chadwick. He was confronted with
 6 a woman who had just been seen hacking a tree with a large kitchen knife and
 whose behavior was erratic enough to cause a concerned bystander to call 911
 7 and then flag down Kisela and Garcia. Kisela was separated from Hughes and
 Chadwick by a chain-link fence; Hughes had moved to within a few feet of
 8 Chadwick; and she failed to acknowledge at least two commands to drop the
 knife. Those commands were loud enough that Chadwick, who was standing next
 9 to Hughes, heard them. This is far from an obvious case in which any competent
 officer would have known that shooting Hughes to protect Chadwick would
 violate the Fourth Amendment.

10 138 S.Ct. at 1150, 1153.

11 In *Reese v. County of Sacramento*, *supra*, also decided nine months after this incident, the
 12 court held the right was not clearly established where, after the suspect answered his door with a
 13 knife, he retreated into his home, dropped the knife, then returned to the door where the officer
 14 shot him. The officer shot the suspect from three to five feet away but could not see the
 15 suspect's hands at the time. 888 F.3d at 1038.

16 In *Vos*, *supra*, decided one year after the incident involving Le, the court held that the
 17 law was not clearly established that deadly force should not be used on a reportedly erratic
 18 individual that took refuge in a 7-Eleven, cut someone with scissors, asked officers to shoot him,
 19 simulated having a firearm, and ultimately charged at officers with something in his upraised
 20 hand.

21 In *S. B. v. County of San Diego*, 864 F.3d 1010, (9th Cir. 2017), decided thirty days before
 22 the incident in this case, the court concluded the law was not clearly settled where officers shot a
 23 mentally ill and intoxicated individual who was on his knees, at the moment his hand touched a
 24 knife, and without using an available taser. Accord *Woodward v. City of Tucson*, 870 F.3d 1154
 25 (9th Cir. 2017) (holding the law not clearly established in May 2014 where officers used deadly
 26

1 force on a suspect who attacked them in his apartment while growling and brandishing a broken
2 hockey stick).

3 In light of these precedents, it cannot be said that the law was so well defined that Molina
4 would have known that using deadly force violated Le's constitutional rights. Molina is,
5 therefore, entitled to qualified immunity on Plaintiffs' constitutional claims.

6 That conclusion is proper even if the court finds an issue of fact as to whether Le was
7 armed. Plaintiffs may argue that *Tennessee v. Garner*, 471 U.S. 1 (1985), provides clearly
8 established law here because Le was unarmed and did not pose a threat of serious harm. *Garner*
9 concerned the actions of a police officer who shot and killed a fleeing burglary suspect. 471 U.S.
10 at 3-4. The officer testified that he was "reasonably sure" that the suspect was unarmed. *Id.* The
11 officer relied on a Tennessee law that allowed officers to use any means necessary to effect an
12 arrest regardless of the circumstances. *Id.* at 4. The Supreme Court concluded that the statute was
13 unconstitutional in so far as it permitted the use of deadly force to "seize an unarmed, non-
14 dangerous suspect." *Id.* at 11. In contrast, such use of force would be reasonable if the officer
15 had "probable cause to believe that the [escaping] suspect pose[d] a threat of serious physical
16 harm." *Id.*

17 *Garner* does not provide clearly established law in "the specific context of [this] case,"
18 *Hernandez v. City of San Jose*, 897 F.3d 1125, 1137 (9th Cir. 2018)(brackets in original),
19 because, even if Le was unarmed, the court must assess reasonableness based on the facts known
20 to Molina at the time. See *Graham*, 490 U.S. at 396. It would not have been clear to a reasonable
21 officer in Molina's position that Le was unarmed and non-dangerous. Molina arrived at the
22 scene based on reports that Le was armed with a knife or pointed object. He observed Le with
23 an object in his hand, Le ignored Molina's commands to drop the object, and advanced on
24 Molina coming within a few feet of him. A reasonable officer in Deputy Molina's position could
25 have concluded, particularly in the context of the "tense, uncertain, and rapidly evolving"
26

1 situation, *Graham*, 490 U.S. at 397, that Le was armed and posed a threat of immediate harm.
 2 Therefore, “in the specific context of this case,” *Hernandez, supra*, it would not have been clear
 3 to a reasonable officer in Deputy Molina’s position that *Garner* prohibited using lethal force to
 4 stop Le’s advancement.

5 **3. The court should dismiss Plaintiffs’ state law claims.**

6 In addition to their claims under 42 U.S.C. §1983, Plaintiffs assert a claim under
 7 Washington’s wrongful death statute for “negligently causing the death of Tommy Le” and for
 8 the tort of outrage. (Dkt. 27 at 20, Ins. 9-16.) Molina joins in the arguments and authorities set
 9 forth by defendant King County in its motion seeking dismissal of these claims. He offers the
 10 following additional reasons.

11 First, Plaintiffs’ claims are completely barred under RCW 4.24.420. That statute
 12 provides for a “complete defense to any action for personal injury or wrongful death” when the
 13 person killed was “engaged in the commission of a felony at the time of the occurrence causing
 14 the injury or death and the felony was a proximate cause of the injury or death.” Under this
 15 statute, summary judgment is warranted on a claim for damages for wrongful death if the
 16 decedent was engaged in the commission of a felony at the time of the occurrence causing the
 17 death, and the felony was a proximate cause of the death. In *Estate of Lee ex rel. Lee v. City of*
 18 *Spokane*, 101 Wn. App. 158, 177, 2 P.3d 979 (2000), defendant officers had probable cause to
 19 arrest decedent for domestic violence. Officers came to the door with decedent’s wife and
 20 decedent threatened that “two people are going to die tonight.” 101 Wn. App. at 164. Decedent
 21 opened the front door to defendant officers, holding a rifle. *Id.* When the officers commanded
 22 that decedent drop the gun, he refused, instead raising it and pointing it directly at one of the
 23 officers. *Id.* The officers drew their weapons and fired once at the decedent. *Id.* Decedent was
 24 found with the gun in hand, and other guns and ammunition throughout the home. *Id.* On
 25 appeal, the trial court’s denial of the defendant officer’s motion for summary judgment on
 26

certain state law claims was reversed. *Id.* The appellate court held that defendant officers were statutorily immune from liability under RCW 4.24.420, because the decedent was committing a felony, first degree assault (RCW 9A.36.011) by pointing a gun at an officer and his wife after threatening to shoot them. *Id.* at 177. Accord *Estate of Villarreal ex rel. Villarreal v. Cooper*, 929 F.Supp.2d 1063, 1078 (E.D. Wn. 2013); *Haugen v. Brosseau*, 339 F.3d 857 (9th Cir. 2003) (rev. on other grounds, 543 U.S. 194 (2004)).

No serious argument can be made that Le's attack on either the civilians or Deputy Molina were not felonies. As noted previously, civilians had reported that Le had chased and threatened them with a knife. Those acts constituted assault in the second degree. RCW 9A.36.021(1)(c); *State v. Elmi*, 166 Wn.2d 209, 215, 207 P.3d 439 (2009); *State v. Farrell*, No. 48309-2-II (Wn. App., Jan. 31, 2017)(unpublished). Once Molina was there, Le's advancement towards the officers after being instructed to get on the ground constituted intimidating a public servant. RCW 9A.76.180(1); *State v. Burke*, 132 Wn.App. 415, 417-18, 132 P.3d 1095 (2006)(suspect's physical behavior met the statutory definition of "threat" when he took a fighting stance with raised fists). In Washington, assault in the second degree and intimidating a public servant are class B felonies. RCW 9A.36.021(2)(a); 9A.76.180(4). Because the shooting occurred in the course of those felonies, Molina has a complete defense to liability under state law.

Second, Molina's actions were privileged as a matter of law. An officer making a lawful arrest is privileged to use such force as is reasonably necessary to secure and detain the offender, overcome his resistance, prevent his escape and secure him if he escapes. *Smith v. Drew*, 175 Wn. 11, 18 (1933); *Reese v. City of Seattle*, 81 Wn.2d 374, 380 (1972). Under Washington law police officers have a duty to arrest people who commit crimes. RCW 36.28.010(1) (sheriff or deputies "[s]hall arrest and commit to prison all persons who break the peace, or attempt to break it, and all persons guilty of public offenses"). RCW 9A.16.020 provides that force is lawful

1 “[w]henever necessarily used by a public officer in the performance of a legal duty, or a person
2 assisting the officer and acting under the officer's direction.” RCW 9A.16.020(1).

3 Again, there can be no serious dispute that Molina was acting to secure and/or detain Le
4 at the time of the shooting. As discussed above, Molina’s actions, including his use of deadly
5 force, were reasonable under the circumstances. Therefore his actions are privileged.

6 **CONCLUSION**

7 For the foregoing reasons, and those stated in Defendant King County’s Motion for
8 Summary Judgment, Defendant Molina asks that Plaintiffs’ claims against him be dismissed in
9 their entirety with prejudice.

10 Dated this 21st day of March, 2019,

11 By : s/ Timothy R. Gosselin
12 Timothy R. Gosselin, WSBA #13730
13 GOSSELIN LAW OFFICE, PLLC
14 1901 Jefferson Ave., Suite 304
Tacoma, WA 98402
253-627-0684
15 tim@gosselinlawoffice.com
Attorney for Defendant Molina

CERTIFICATE OF MAILING AND SERVICE

I hereby certify that on the 21st day of March, 2019, I electronically filed the foregoing document(s) with the Clerk of the Court using the CM/ECF System which will send notification of such filing to the following:

Jeffrey M Campiche
Philip G. Arnold
Jacqueline Hackler
Attorneys for Plaintiff
CAMPICHE ARNOLD PLLC
2025 First Avenue, Suite 830
Seattle, WA 98121
(206) 281-9000
jcampiche@campichearnold.com
parnold@campichearnold.com
jhackler@campichearnold.com

Dan Kinerk
Kathy Van Olst
Senior Deputy Prosecuting Attorney
King County Prosecuting Attorney's Office, Civil
Division
500 Fourth Avenue, Suite 900
Seattle, Washington 98104
206-296-8820
dan.kinerk@kingcounty.gov
kathy.vanolst@kingcounty.gov

I declare under penalty of perjury under the laws of the United States and the State of Washington that the foregoing is true and correct.

DATED this 21st day of March, 2019 at Seattle, Washington.

s/ Timothy R. Gosselin
TIMOTHY R. GOSSELIN